Message Text

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E.O. 11652: GDS

TAGS: EAID, IS, ECON, EFIN

SUBJ: FY-76 AID TO ISRAEL-REVISED "BLUE PAPER" ESTIMATES

REF: STATE 164032; TEL AVIV 0279; AND STATE 184174

- 1. DURING MY COURTESY CALL ON FINANCE MINISTER RABINOWITZ AUGUST 4, HE HANDED OVER COPY OF REVISED ESTIMATES PREPARED IN RESPONSE TO QUESTIONS GIVEN ISRAELI EMBASSY ON JULY 11. HE SAID PAPER WAS BEING DELIVERED SIMULTANEOUSLY IN WASHINGTON TO STATE, TREASURY, DOD, AND STR. REFERRING TO JULY 12 DISCUSSIONS IN BONN BETWEEN PRIME MINISTER RABIN AND SECRETARY, RABINOWITZ SAID GOI WISHED TO SEND TEAM OF OFFICIALS TO WASHINGTON TO PROVIDE FURTHER DETAILS AND BACKGROUND ON REVISED ESTIMATES. TEAM WOULD CONSIST OF ARNON GAFNI, DG, MIN OF FINANCE; EPHRAIM DOVRAT, ECONOMIC ADVISER, MIN OF FINANCE; AND DAVID KOCHAV, FINANCIAL ADVISER, MIN OF DEFENSE.
- 2. RABINOWITZ NOTED THAT NEW PAPER PPOVIDES UPDATING
 OF ESTIMATES IN BLUE PAPER OF LAST JANUARY AS WELL AS
 APPRAISAL OF CURRENT ECONOMIC SITUATION. ECONOMY IS
 RESPONDING REASONABLY WELL TO CURRENT POLICY AIMED AT
 SLOWING DOWN ECONOMIC ACTIVITY WITHOUT CAUSING UNACCEPTABLE
 UNEMPLOYMENT. GROWTH OF GNP, INFLATION, CONSUMPTION, REAL
 WAGES ARE ALL DECLINING, HE SAID. UNFORTUNATELY, HOWEVER,
 FOREIGN DEBT SERVICING IS INCREASING RAPIDLY AND WILL TOTAL
 \$1.25 BILLION NEXT YEAR. BOP CURRENT ACCOUNT DEFICIT IS
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EXPECTED TO TOTAL \$4 BILLION IN 1976 AS DEFENSE IMPORTS

CONTINUE TO RISE.

3. REFERRING TO RECENT ANTI-INFLATION MEASURES, RABINOWITZ SAID THAT HE BELIEVED NO OTHER COUNTRY HAD DONE AS MUCH AS ISRAEL IN RESTRAINING ITS ECONOMY. ONE OPTION, MASSIVE UNEMPLOYMENT, WAS NOT POSSIBLE FOR ISRAEL SINCE STATE DEPENDED ON INFLOW OF IMMIGRANTS FOR ITS VITALITY AND SECURITY AND THEY WOULD NOT COME IF THERE WERE NO JOBS. HE HOPED USG WOULD TAKE THESE ASPECTS INTO ACCOUNT IN CONSIDERING ISRAEL'S REQUEST FOR ASSISTANCE.

4. IN SUBSEQUENT DISCUSSIONS WITH EMBOFFS, GAFNI AND DOVRAT PROVIDED FOLLOWING INFORMATION ON POINTS IN REVISED ESTIMATE PAPER:

A. THE LARGEST CHANGE FROM BLUE PAPER FIGURES IS INCREASE IN DIRECT REPEAT DIRECT MILITARY IMPORTS FROM U.S. OF \$300 MILLION, TO TOTAL OF \$1.8 BILLION. (BLUE PAPER HAD \$1.5 BILLION DIRECT MILITARY IMPORTS AND \$300 MILLION INDIRECT IMPORTS FOR DEFENSE). THEY STRESSED THAT NO NEW PROGRAMS INVOLVED AND THAT THIS WAS "BOOKKEEPING" OPERATION REQUIRED BY DELAYS IN PROCUREMENT IN PREVIOUS YEARS. THE "UNCOVERED DEFICIT" INCREASES \$180 MILLION TO \$2,770 MILLION.

B. REGARDING THEEE "ADDITIONAL SUBJECTS", MENTIONED PAGE 25: ESTIMATED COST OF BUILDING NEW DEFENSE LINE IN SINAI IS \$150 MILLION; REPLACEMENT OIL VICE ABU RODEIS IS CALCULATED TO COST \$350 MILLION PER YEAR IN FOREIGN EXCHANGE, I.E., 435 MILLION FOR 4.4 MILLION TONS LESS \$85 MILLION WHICH IS CURRENT FOREIGN EXCHANGE COST OF ABU RODEIS OIL; CONSTRUCTION OF OIL STORAGE FACILITIES IS ESTIMATED TO COST \$50 MILLION PER YEAR FOR FOUR YEARS, FOR TOTAL COST OF \$200 MILLION EXCLUDING OIL FILL.

C. RE TAX REFORM ON PAGE 11, WHILE AVERAGE TAX RATES ARE NOW HIGHER, MARGINAL RATES ARE LOWER AND MOST TAX PAYERS WILL HAVE MORE TAKE HOME PAY.

D. OFFICIALS SAY THEY ASKED PRIME MINISTER RABIN ABOUT CONFIDENTIAL.

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REPORT THAT HE MENTIONED \$1.5 TO \$2.0 BILLION AS MINIMUM AID LEVEL IN DISCUSSIONS WITH US CONGRESSIONAL LEADERS. RABIN REPLIED THAT HE WAS REFERRING ONLY TO DEFENSE IMPORTS.

5. COMMENT: OFFICIALS CHOSEN TO GO TO WASHINGTON ARE BEST QUALIFIED IN GOI TO DISCUSS BOP AND ISRAEL'S NEED FOR FINANCIAL ASSISTANCE, AND WE BELIEVE DISCUSSIONS WITH THEM WILL BE HIGHLY USEFUL TO WASHINGTON AGENCIES.

HOWEVER, SINCE BOTH GAFNI AND DOVRAT PLAN TO GO TO
WASHINGTON IN ANY EVENT IN EARLY SEPTEMBER TO ATTEND IMF
MEETING, IT WOULD SEEM DESIRABLE TO HAVE AID DISCUSSIONS
AT THAT TIME.
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